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6	Transcript of the Meeting of the
7	CHARTER REVISION COMMISSION
8	held on Monday, August 1, 2005
9	110 William Street
10	Borough of MANHATTAN
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1	Meeting convened at 6:28 p.m.
2	P R E S E N T
3	DR. ESTER FUCHS, Chair
4	DALL FORSYTHE, Vice Chair
5	STEPHEN FIALA, Secretary
6	COMMISSIONERS:
7	JENNIFER RAAB
8	CURTIS ARCHER
9	
10	STANLEY GRAYSON
11	ANTHONY CROWELL
12	MARY McCORMICK
13	STEPHANIE PALMER
14	Also Present:
15	TERRI MATTHEWS, Executive Director
16	BRIAN GELLER, Analyst
17	SPENCER FISHER, ESQ.
18	ABBE GLUCK, ESQ.
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1	CHAIRPERSON FUCHS: Good evening, everyone.
2	I'd like to call the New York City Charter Revision
3	Commission into session for a public meeting. It's
4	August 1, 2005. Thank you all for attending.
5	Members of the public, just to remind you,
6	this is a public meeting, not a public hearing, and as
7	such, the public can observe but not testify.
8	Let me briefly introduce or reintroduce to
9	everyone here the members of the Commission. On my left
10	is Dr. Dall Forsythe, the Vice Chair of the Commission
11	and currently chief administrative officer of the
12	Episcopal Diocese. To my right is Stephen Fiala, the
13	Secretary of the Commission and currently County Clerk
14	and Commissioner for Jurors for Richmond County. Also
15	in attendance this evening is Anthony Crowell, special
16	counsel to the Mayor; Stanley Grayson, president and
17	chief operating officer of M.R. Beal & Company; Dr. Mary
18	McCormick, president of the Fund for the City of New
19	York; Stephanie Palmer, Executive Director of the New
20	York City Mission Society; Curtis Archer, Executive
21	Director of the Rockaway Development Corporation and

22	Jennifer	Raab,	preside	ent of	Hunter	r C	ollege.			
23		If	you're	intere	ested :	in :	receiving	any	of	our

mailings or signing up for any of the documents that are still being produced by the Commission, please sign up

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in the back of the room or you can go to our website at

2 nyc.gov and download any information about the

3 proceedings of the Charter Commission.

4 Our next public meeting will be tomorrow

5 night, Tuesday, August 2nd, in this same space, the

6 fourth floor conference room, 110 William Street and you

7 can check our website for directions.

8 The first order of business this evening is

9 an update on what was proposal No. 3 in our Charter

10 Revision Commission preliminary draft of the final

11 report.

12 As everybody probably recalls by now, the

13 work we've been doing for the last twelve months was

14 based upon a mandate by the Mayor to look at agency

15 efficiency, effectiveness and accountability, as well as

16 fiscal responsibility and judicial administrative

17 reform. We also were mandated to look broadly at the

18 entire Charter Commission.

19 The work we did on fiscal stability really

20 comes out of the 1975 fiscal crisis and the sunsetting 21 of the Financial Control Act. Work we did on 22 administrative judicial reform was based upon work of previous Charter Revision Commissions as well as work 23 24 done through State legislation.

The topic of agency efficiency and

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effectiveness and the proposal that we came up with in 1 this Commission really had no antecedent and really evolved from the public meetings and the public hearings and the work done by the Commissioners on this 5 Commission, as well as the support work done by the staff. We received many comments at public hearings on 6 the proposal and we released a proposal in a preliminary 8 recommendation and in the last public meeting on July 5th we announced several revisions to that proposal in 10 response to the public comments that we received. 11 However, since the last public meeting, it's 12 become increasingly clear to us that while I think we 13 have consensus on this Commission among Commissioners as well as among the staff, we as Commissioners have 14

received some feedback as well as members of the staff

have received some feedback that there are still

17 concerns about proposal No. 3. Personally, I have to 18 say I think we have addressed the legitimate concerns 19 that have come up, but since the dissatisfaction which 20 has been indicated to me is from some reputable 21 individuals in the good government community we think at 22 this point that it's more important to have full 23 consensus and full support from the good government 24 community for the work of this Commission, and we 25 haven't as yet been able to achieve that consensus on

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1 this issue.

2 So what we're suggesting at this point in time is that we vote not to place this proposal on the 3 ballot, deferring it to continued discussion at the 5 local level, either by the Mayor and the Council, determining how to operationalize our proposal to reduce 7 useless reporting and come up with valuable data so that 8 the public's right to know is addressed in a way that's 9 consistent with available technology and what any good 10 government would really want to provide, any Democratic 11 Government would want to provide, so either the Mayor would work with the Council to determine how to 12 13 operationalize this proposal or it would be considered 14 by a future Charter Revision Commission.

Given that we've spent a lot of time on this Commission trying to come up with a viable proposal, I thought that it was important and the staff thought that it was important that we as a Commission reconsider this one last time before we vote. I'm going to put a vote to you not to put proposition three on the ballot. Do we have any comments from the members of the Commission? Commissioner Fiala. COMM. FIALA: Thank you, Madam Chair.

been among the skeptics early on when this was

Before we vote, I'd like to speak to this issue. Having

presented, I guess a year ago, almost a year ago, I've grown to enjoy seeing this develop into a very thoughtful, very responsible public entity that responds to a pressing public policy, albeit it's not sexy. What we're doing tonight and what we'll do tomorrow, what we've done over the last year and what the public will look at in the coming months will not be viewed as politically sexy or sexy from a media standpoint, but that doesn't mean it's not important or not critical. So much of the important stuff is the stuff that doesn't make the newspaper or doesn't get on the news, yet it

- 12 keeps our Government moving forward.
- I thought this proposal did just that. It
- took the novel ideas of prior Charters; '79 and '89,
- 15 when this whole performance management issue was brought
- 16 to the forefront and it updated it and I didn't fully
- 17 appreciate the magnitude of the proposal, in prospect
- you don't usually appreciate something; in hindsight,
- 19 it's easier. Now it's easy to say wow, this was great.
- This started out as a discussion on the MMR.
- 21 We were looking at reports, that's what we need to be
- 22 reminded of. That's daunting. A Charter Commission
- 23 examining over a hundred reports there are, and that's
- 24 not exactly the right forum, I thought, and as this
- 25 evolved, I realized that there doesn't exist a forum in

1 which to have an intelligent, non-political opportunity

to discuss the merits of a given report; reports which

3 those of us in public office use to base our decisions

- 4 on.
- 5 So this idea that came into being, this
- 6 Commission, responded to that pressing need. So I want
- 7 to use this opportunity to say to the staff, the
- 8 Executive Director and her team and to the Chair who
- 9 spent so much time on this, you should be very proud,

because rarely, let's face it, in life and certainly in
the public arena are we confronted with new things.

Most of the time we're recycling old issues, let's face
it. It's packaged differently, but all the issues come
to us in a different package. This is something that
was really created from nothing.

The other issues are critical, critical to

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- future success, but we're tweaking, we're codifying,
  we're making sure that that which is already there is
  improved upon. This proposal was something that did not
  previously exist. This is truly something that is new
  and novel, so you're to get credit for creating
  something new. That rarely happens in public dialogue.
- 23 I'm of the opinion based on talking to 24 staff, talking to other Commissioners and listening to 25 some of the good government groups that perhaps now is

not the best time to put this forward. It's not ripe,

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let's say, that's the word, the term that's used, it's

3 not ripe. That does not mean it should fall by the

4 wayside. So I want to on the record say that I hope

that the next Mayor who I hope will be the current Mayor

6 will reconvene or convene a new Charter Commission to

- 7 address this issue as well as those other issues, and
- 8 I'll talk about that more today and tomorrow, because
- 9 this was time well spent, and again, it's often the
- 10 non-sexy things that are so important and the fact that
- 11 the media couldn't grab this and that the public didn't
- 12 seem to have an interest in it should not be an excuse
- to allow it to fall by the wayside.
- 14 This is a good final product, Terri, you
- 15 should be very proud, your team should be very proud and
- 16 I hope that at some point future Commissioners will sit
- and they'll vote to put either this identical project or
- 18 product on the ballot or tweak it even further. Because
- it's come a long way in one year. Let's face it, it
- 20 takes years and years to get simple things done in
- 21 Government, so the fact we even had something ready for
- 22 the ballot this year is a testament to the hard work of
- the Commission staff.
- 24 So having said that you all deserve to be
- 25 publicly recognized for delivering a unique product for

1 public inspection. We've reviewed it, the public has

2 looked at it, but I guess it's just not quite ready yet,

- 3 but I hope that within the next year or so it will find
- 4 its way before the voters, either through a Charter or

- through their elected representatives and it gets the light of day that it deserves.
- 7 CHAIRPERSON FUCHS: Thank you. That was
- 8 really extraordinarily important and I just want to
- 9 reaffirm what you're saying and particularly the hard
- 10 work that the staff did on this and the Executive
- 11 Director, Terri Matthews. This was thought and
- 12 rethought and tweaked and reworked, I think really in
- 13 response to the conversations that we've had and it's a
- 14 paradigm, I think, on how one should go about doing the
- work of a Commission, particularly when a new idea
- 16 emerges. So I also would like to express my thanks
- 17 particularly to the Executive Director and to other
- 18 members of the staff who worked very hard on this issue.
- 19 Are there other comments, though, from
- 20 members of the Commission? If not, what I would like to
- do in order to move us forward on the other two
- 22 proposals that we'll be discussing, as well as
- discussing the final report, I would like to ask someone
- 24 to make a motion to revoke the tentative approval of
- 25 proposal No. 3 and to defer such proposal to continued

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                    Is there a motion?
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                    COMM. FIALA: So moved.
                    COMM. PALMER: Second.
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                    CHAIRPERSON FUCHS: All in favor of
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        deferring proposal No. 3 to future discussion, please
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        say "aye"?
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                    (Chorus of "Ayes.")
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                    CHAIRPERSON FUCHS: Any opposed? Unanimous
        decision to defer proposal No. 3. Thank you all very
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11
        much.
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                    What we're going to do now is really review
13
        the final report with the assistance of our Executive
14
        Director, Terri Matthews, as well as Spencer Fisher and
15
        Abbe Gluck, who have been special counsel to the
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        Commission. What I'm going to ask the Executive
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        Director to do is to walk us through the different
        sections of the report and I'm going to ask for
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        discussion after each section so we're not going to
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        defer it to the end, but after each section we're going
21
        to try and address any of the issues that are still on
22
        the table or any issues that are not on the table.
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                    We'll be going through the executive
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        summary, fiscal stability, administrative judicial
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        reform, operational efficiency, then other suggestions
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        we've been fondly calling the back of the book. Then we
       have the resolution and ballot questions and abstracts.
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                    So we have a lot to walk our way through,
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        but I think we have enough time this evening to get
        ourselves through this discussion. We will not be
 7
        voting on the final decisions to accept ballot
 8
        propositions until tomorrow evening, so we've reserved
9
        tonight for discussion.
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                    Terri?
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                    MS. MATTHEWS: Okay. We sent a draft
        "Balanced Budgets and Administrative Ethics: Lessons
12
        Learned" document by e-mail to you on Friday morning for
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and recommendations that we are deferring, that's what

your review and comment. You have in the materials
before you a revised draft with minor edits made since
five.

This document and the two proposals contained in it reflect the work of this Commission since last August, with Spencer and Abbe sitting here beside me, I will walk through the sections of the documents highlighting certain items of interest and Spencer and Abbe will highlight certain legal issues.

Just pop right in.

The document begins with an executive summary, as most documents these days do. What is

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important to know about our executive summary is that we

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        will be translating it into the four languages we've
 3
        been translating our newsletters and also the earlier
        executive summary for the preliminary report, and we
 5
        translate it in Spanish, Russian, Chinese and Korean,
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        and that's part of our outreach to New Yorkers who do
        not speak English.
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                    The executive summary provides a brief
9
       history of this Charter revision process and the two
        ballot questions and related abstracts.
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11
                    Just the abstracts. No ballot questions in
12
        the summary, just the abstracts.
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                    MS. GLUCK: By way of explaining what our
        proposals are, that's the purpose of including the
14
        abstracts there, a summary of the proposals.
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                    MS. MATTHEWS: Ester, do you want to ask
17
        questions about the executive summary?
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                    CHAIRPERSON FUCHS: So you're not going to
19
        explain anything else about the executive summary?
                    MR. FISHER:
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                                  I would note that because the
21
        executive summary, except for the fairly brief process
22
        discussion, includes the abstracts, we can discuss the
23
        abstracts now or we can perhaps wait until we discuss
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the ballot question and abstracts because they are

identical, so it's up to you on how you want to proceed

- on that.
- 2 CHAIRPERSON FUCHS: Why don't you do that,
- 3 because it doesn't make sense to just discuss an
- 4 executive summary in the abstract without the abstracts.
- 5 MR. FISHER: Now I'm getting dizzy.
- 6 CHAIRPERSON FUCHS: Whoa. See, you thought
- 7 I wasn't paying attention.
- 8 COMM. CROWELL: Why don't you -- after we do
- 9 the ballot question, right after that section.
- 10 Compartmentalize it.
- MR. FISHER: We can discuss it together
- 12 with the ballot.
- 13 CHAIRPERSON FUCHS: All right. Terri why
- don't you then move to the substance of the report and
- begin with the fiscal stability section.
- 16 MS. MATTHEWS: There's another section
- 17 before you get to the meat, but it's important. It's
- 18 called "About the Commission," and it provides an
- 19 overview of the process you've been conducting since
- last August, and it includes a separate appendices, all
- 21 the internal memoranda of the various elements of the
- 22 Charter that you've been reviewing and considering.

23 This section also outlines your public outreach efforts 24 and includes as a separate appendix all the people and 25 organizations we've all met with during the last year.

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1	The next two sections are actually on the
2	two proposals that we're going to bring forward; fiscal
3	stability and administrative judicial reform. These two
4	sections have identical format. They begin with an
5	explanation of the issues and describe the related
6	discussions that you've all had with the experts and the
7	members of the public. Versions of this material have
8	been in the various documents released by the Commission
9	throughout the year. They outline the changes the
10	Commissioners made to the preliminary proposals as a
11	result of the public comment you received in June and
12	immediately following the general explanatory
13	information there's the statutory material and the
14	statutory material has sort of a legal summary of the
15	statutory language and that it's followed by the actual
16	language, so we've been through the actual proposals,
17	does anyone have
18	CHAIRPERSON FUCHS: I think you should just
19	summarize them, thank you.

MS. MATTHEWS: Well, turning to -- maybe you

- 21 could at this point mention when I get there the new
- change.
- MR. FISHER: Small changes.
- MS. MATTHEWS: The small changes.
- 25 Basically, there are four items in our proposal. We

require, we will be requiring that the City end each --

2 CHAIRPERSON FUCHS: Terri what page are you

3 on?

4 MS. MATTHEWS: I'm on page 31, these are the

5 components of the proposal. The city end each fiscal

6 year so the results of its operations do not show a

7 deficit when reported in accordance with GAAP.

8 The second component would require the City

9 to continue preparation of the four year financial plan

10 documents with quarterly modifications during the year.

11 The third would be to require the City to

12 conduct an annual audit in accordance with generally

13 accepted auditing standards, which is also GAAP. Oh,

14 that's GAAS. It's interesting, we discovered that that

15 was in the FEA and not in the Charter. We learned a lot

16 as a result of this exercise. And we are requiring the

17 city to continue the stricter limits on short-term

indebtedness that are in the FEA. There are three

places where there is talk of short-term indebtedness.

The Charter, which is not that restrictive, the local

finance law -- the State local finance law and the FEA.

The FEA for New York City is by far the strictest

standards, so the FEA when it goes away, we're putting

it in the Charter so it will continue to govern the

occurrence of additional short-term indebtedness.

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1 MR. FISHER: I would note that the current Charter standards which Terri characterizes as less 3 restrictive. In some cases they're a little different. In some cases they apply when the FEA standards don't. 5 They came around the period of the fiscal crisis, we б left those in well. The city will be governed by 7 multiple standards on short-term indebtedness as it is 8 now. MS. MATTHEWS: I don't think anyone has more 10 restrictive standards than the City. 11 So those are the components of the fiscal 12 stability proposal. I think the law department wants to mention a few tiny changes. 13

MR. FISHER: I quess we'll mention a couple

of things. First of all, if you look at, actually, this

comes up in the summary, but in the text, there used to be a provision that was sort of buried on what is now page 37 but it's been moved to be its own subdivision on the bottom of page 39 that concerns the possibility of changes in generally accepted accounting principles.

We've not substantively changed the provision, but we have moved it to its own subdivision out of some concern expressed by OMB that the provision was sort of buried in one part of the section and might not apply to the various places in which GAAP would

apply in the section, so it's been made a free standing subdivision, but the substance which basically says that the Mayor could determine that changes to GAAP should be phased in if they would result in substantial adverse impacts on essential services in the City, that substance is the same.

I would note that, I guess with respect to this, currently this determination is made by the Financial Control Board which will continue to make this determination during the period of the Financial Emergency Act, so we can't impose the Mayor on the Financial Control Board. This provision would only

- 13 fully kick in upon the expiration of the relevant
- 14 provisions of the Financial Emergency Act.
- 15 COMM. FORSYTHE: The City Comptroller
- disagreed with our drafting that?
- 17 CHAIRPERSON FUCHS: Not anymore. That was
- 18 resolved today.
- MS. MATTHEWS: He is happy --
- MR. FISHER: Is he happy?
- MS. MATTHEWS: Well, not happy --
- 22 CHAIRPERSON FUCHS: It was resolved today,
- and the language is consistent with what the Comptroller
- is comfortable with.
- MS. MATTHEWS: And no one will object.

1 COMM. FORSYTHE: That's not what you said in

- the report.
- 3 MR. FISHER: The report notes the earlier
- 4 objection of the Comptroller. If that's not the case,
- 5 we can take that out.
- 6 CHAIRPERSON FUCHS: Right, that should be
- 7 clarified because I spoke to the Comptroller today.
- 8 COMM. FORSYTHE: I don't disagree with the
- 9 decision.
- 10 MS. MATTHEWS: The way it's written, it

- 11 notes the suggestion --
- 12 CHAIRPERSON FUCHS: You know what, you'll
- 13 fix it.
- 14 MS. MATTHEWS: It noted the suggested change
- and we replied that we didn't make it, but we'll take a
- look and fix it if necessary.
- 17 MR. FISHER: One other change, this is a
- 18 very technical note which applies both here and in the
- 19 administrative law provisions, is that the way
- 20 legislation works in the Charter is that you have to put
- 21 the effective date right into the Charter because the
- 22 Charter Revision Commission only amends the Charter
- 23 basically so if you want to say when your revisions are
- 24 effective you put it right in the Charter. So there's a
- technical amendment which I think you may be seeing for

- the first time on page 45 which basically says these
- 2 amendments would take effect immediately.
- 3 That's hardly a surprise, but of course the

- fact that they take effect immediately doesn't alter the
- 5 provision that's within these provisions themselves
- 6 which state that they continue to be subject to the FEA
- 7 during the period of its existence.

- 8 CHAIRPERSON FUCHS: Are there any questions
- 9 or discussion on the fiscal stability issue?
- 10 Commissioner Grayson.
- 11 COMM. GRAYSON: I'm just a little confused
- 12 by your last comment. The provisions are effective
- immediately, so for a period of time you will have the
- 14 Financial Control Board in place and the Charter
- amendment, then when and if the Financial Control Board
- or Financial Emergency Act goes away, then this is all
- 17 right in place and sort of springs into, sort of like a
- 18 springing --
- MR. FISHER: It's sort of --
- 20 COMM. CROWELL: Concurrent.
- 21 MR. FISHER: I guess that's a good word. I
- don't know that it will spring, but it will remain, I
- 23 guess it will remain after the death of its parent or
- 24 whatever, to inherit the --
- 25 COMM. GRAYSON: Suppose one is inconsistent

with the other?

- 2 MR. FISHER: They are, I think they
- 3 generally track each other guite closely, that was
- 4 deliberate. In a few places where an official like the

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5 Mayor was substituted for the Financial Control Board

- the provision that we put into, I guess there's
- 7 provisions in both the short-term debt and in 258, the
- 8 financial plan provisions which indicate that current
- 9 law will continue to apply. So these provisions are
- 10 subject to the continuation of the Financial Emergency
- 11 Act during its existence and we couldn't have said
- 12 otherwise if we wanted to.
- 13 CHAIRPERSON FUCHS: I think it's fair to say
- that as long as the Financial Emergency Act is in place,
- it's State law, and so that's the law, given --
- 16 COMM. GRAYSON: I understand.
- 17 CHAIRPERSON FUCHS: I mean, for everybody
- 18 else to understand. Commissioner Forsythe?
- 19 MR. FISHER: I guess I would note it's not
- 20 explicitly in the short-term debt provision but it's
- obviously the same principle that applies.
- 22 COMM. FORSYTHE: I have a less substantive
- comment, it has to do with the way you presented a
- question. Since earlier drafts of this, you've had this
- 25 pregnant footnote about the expiration of the Financial

1 Emergency Act and the clauses that were put into place

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2 during the MAC refinancing, that's on page 26 and over

3 the weekend I got a copy in the mail of the State Comptroller's latest review of the City's financial 4 5 plan, which, by the way, generally endorses the steps that we're taking, which is good news, but where we say 7 key provisions of the FEA are now set to expire in 2008, 8 the Comptroller says that because of these changes in 9 the city bond issuance, the Financial Emergency Act was 10 effectively extended for nearly thirty years. 11 It's a sort of historic contrast. 12 CHAIRPERSON FUCHS: Well, there's 13 legislation pending now and maybe, I don't know which 14 one of you want to speak to it specifically, but 15 Assemblyman Denny Farrell is sponsoring the legislation to correct what was a drafting error, that's how it's 16 17 been characterized by everybody, so I'm not sure why the 18 Comptroller chose to characterize it differently, but 19 you might want to speak to that, Spencer? It does appear that the 20 MR. FISHER: 21 Legislature, that there was an error, that the 22 Legislature intended to insure its extension to 2008 and 23 wrote in later rather than earlier. It's true that the 24 effect of that under current law is as written that if it

was not changed portions of the FEA would extend beyond

- 1 2008 based on the date of discharge of certain City
- debt, I believe, or paying down certain City debt that
- 3 requires the State required covenant.
- 4 That is reflected in the materials in the
- 5 final report and that's also reflected in the draft
- 6 abstract, which we'll get to a little later, so I don't
- 7 think, I don't think there's any effort to conceal that
- 8 that's the current state of the law and there are bills
- 9 to change that.
- 10 Not all of the FEA will continue beyond
- 11 2008. For example, the provisions concerning the
- 12 control period and I believe what we're calling the end
- of year snapshot, the end of year budget balance or
- 14 control period test snapshot will I believe sunset. So
- 15 the FEA, if it continued in its current effective date
- form will become a sort of mishmash, if you will, of
- 17 provisions that have sunsetted and provisions that will
- 18 continue. I think the general theory is that is not a
- coherent approach to the FEA and someone will have to
- take a look at it before 2008.
- 21 COMM. FORSYTHE: I agree. I was pleased the
- 22 City was interested in recommending a more comprehensive
- look. I just wanted to know if you were satisfied with
- 24 this sentence saying key provisions of the FEA are set
- 25 to expire in 2008 as characterizing the existing

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1 situation, a satisfactory characterization.
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- 2 MR. FISHER: I believe that's true. I
- 3 think most people characterize the control period test
- 4 as being the key provision and I believe that provision
- 5 will expire in 2008 by its own terms which are built
- 6 into the FEA itself.
- 7 COMM. FORSYTHE: I can see one of our
- 8 students getting a little confused.
- 9 CHAIRPERSON FUCHS: Students get confused
- 10 all the time, as we know.
- 11 MR. FISHER: This confuses people with
- 12 graduate degrees.
- 13 CHAIRPERSON FUCHS: To be fair, I'm glad you
- 14 brought this up, this is a confusing issue. We tried to
- deal with it through these footnotes without obscuring
- 16 where we think things will be in the course of the next
- 17 six months which will be a correction of what everyone
- has characterized to us as a mistake in drafting,
- 19 period. Having said that, I think Spencer has really
- 20 clarified it. Even if this mistake is not corrected, we
- 21 probably have an even bigger mess at the State level
- 22 making it more important that we do something coherent
- 23 at the local level.
- 24 MR. FISHER: Just as an example of that,
- 25 the definition, although the expiration date of the

Financial Emergency Act was changed to be the later of

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two dates, there's another provision that says that no
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        control period can continue beyond the earlier of two
        dates and that provision was not changed. So I think
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        most people believe, as I mentioned earlier, that the
        control period test will expire even though other parts,
 6
 7
        a sort of rump FEA, if you will, will expire later, to
 8
        coin a term.
                    CHAIRPERSON FUCHS: Any other comments on
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        this section? I know we've worked quite hard in banging
11
        out this part of the Commission's report. This was
12
        something that was particularly important to the Mayor
13
        for us to get done this year, because in view of the
14
        sunsetting of the Financial Emergency Act in 2008, even
15
        barring this footnote issue that we have to deal with,
16
        the Mayor felt strongly that it was incumbent upon the
17
        City to take on the fiscal management tools that were
18
        outlined in the Financial Control Act and that really
19
        has insured the City's fiscal stability over the past 25
20
        odd years.
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So I want to also take the opportunity to

congratulate staff as well as the Commission here in

helping us wade through a very complicated area, and I

- 24 want to particularly thank those members of the good
- 25 government world and the IBO who is here today who has

- worked with us very closely and the two Comptroller's
- offices in making sure that we reflect adequately and
- 3 accurately what should be in the Charter.
- 4 So a lot of work went into this both during
- 5 Commission hearings and meetings but as well as with
- 6 staff to make sure that principals have a stake in
- 7 seeing the City is well managed and the oversight works
- 8 effectively that these provisions stay in place for the
- 9 City for the future.
- 10 So this has been I think an extremely
- important part of the work of the Commission as we move
- 12 forward.
- Do we want to move on to the administrative
- judicial reform area or do you have another point?
- 15 MR. FISHER: I just have one point, just to
- show what a dynamic and active Commission we are, it's a
- 17 technical point in response to Commissioner Grayson, the
- 18 relationship between the Charter and the FEA. I think
- 19 it's worth considering, the current provision on
- 20 short-term debt says the City can only issue short-term
- 21 debt as authorized by State law. I think that covers

the concern. However, because we put a provision in the financial plan provisions on page 40 at top that says the powers duties and obligations set forth in that section are subject to the FEA during its existence, I

- actually think it would be helpful to put a similar
- 2 provision into the provision on short-term debt since
- 3 that's a separate section and it would be a useful
- 4 change so that to clarify that, for example, the powers
- 5 given to the Mayor would not be fully activated until
- 6 after the demise of the Financial Control Board.
- 7 I think that's a useful point. I think it's
- 8 certainly not too late to make that change and I think
- 9 we can make it. We can make it today. Tomorrow.
- 10 Before the final.
- 11 CHAIRPERSON FUCHS: Right. Do you want to
- move on to administrative judicial reform?
- MS. MATTHEWS: On page 53 is where the
- 14 proposal to authorize the creation of a code of
- 15 administrative judicial conduct is. Again, it goes
- 16 through the history, the explanatory text, talks about
- 17 the history of the administrative judicial system, the
- 18 conversations you had with the experts, the changes you

made to your proposals. And where we are is that the

Mayor and the Chief Administrative Law Judge of OATH

will jointly promulgate and will jointly amend rules

establishing a code of ethics or code of professional

conduct governing the activities of all administrative

law judges and hearing officers and City tribunals.

So that is the proposal, it came out of

2 2003, which has two parts. One was creation of a 2 coordinator, that you decided to defer to administrative 3 action in the letter, and this is the one thing that 4 remains.

28

5 Do you have any questions? 6 CHAIRPERSON FUCHS: Just to remind everybody 7 that we had a much broader proposal that we began with, 8 which was the creation of a judicial administrative coordinator. We as a Commission sent a letter to the 9 10 Mayor requesting that he do that through Executive 11 Order. We've just gotten approval and agreement from 12 the Executive that they will be moving forward with 13 creating that position through Executive Order and are 14 very pleased with the suggestion made by the Commission. 15 That will be done, that Executive Order will be announced by the Mayor. We hope to invite members of 16

17	the Commission to that as well in the next couple of
18	months, actually within the next two months it looks
19	like, and so he was pleased at the idea that we felt we
20	could do this through Executive Order, did not need a
21	Commission proposal, and also accedes to the idea that
22	it's important to put the ethics piece of this on the
23	ballot, given how important ethics issues are if it's to
24	the idea that a Charter Commission should speak to the
25	principles of governing as its primary objective.

2	serious decisions and I think that they were the right
3	ones. I think we're going to get work done that does
4	not appear on the ballot but rather happens in another
5	venue as a result of the Commission.
6	Are there any comments on this, any changes
7	or suggestions that are still something that we want to
8	consider at this point related to this particular
9	proposal?
10	MS. GLUCK: I would note Spencer noted on
11	this section on page 54 there's also an effective date
12	provision for this proposal that you haven't seen before
13	which also says that this proposal will take effect

So on this issue, I think we have made some

14 immediately. 15 COMM. FORSYTHE: Upon passage. 16 CHAIRPERSON FUCHS: Upon passage. MS. GLUCK: Upon adoption by the voters. 17 CHAIRPERSON FUCHS: Good catch. 18 19 Okay, operational efficiency, effectiveness 20 and accountability. 21 MS. MATTHEWS: Which is the proposal that 22 you just --CHAIRPERSON FUCHS: Can I interrupt myself, 23 24 since I do that well, often, I shouldn't just interrupt

everybody else, I should interrupt myself.

25

1	I want to on the previous proposal, I want
2	to recognize that much of the very difficult work into
3	figuring out how to do a judicial administrative
4	coordinator position came from the work done by a
5	previous Charter Commission and the work was done by our
6	Commissioner, Anthony Crowell and he has been critical
7	in both articulating the substance of what that would
8	look like, as well as helping shepherd the request of
9	this Commission through City Hall in making sure it got
10	the attention of everybody who was to be consulted,
11	which are minions, before the Mayor would be approving

- the decision to do this through Executive Order. He
  also has worked on creating that Executive Order, not
  leaving anything to chance.
- 15 So we are very lucky to have him with us 16 working on this and helping to get the work done that 17 we're not doing here at the Commission, but needing 18 other branches of Government to help us get done. So we 19 are particularly grateful to you for this, Commissioner 20 Crowell, because it's very, very important. I am 21 somebody who did not understand the breadth and the 22 depth of judicial administration. Now I know more than 23 I ever wanted to know. I'm sure the rest of you do as well, but also realize how important it is, how really 24 25 important it is. This is something I know was echoed by

- 1 the Executive Director as well. Thank you.
- COMM. CROWELL: Thank you for your kind
- 3 words.
- 4 CHAIRPERSON FUCHS: Now I'd like to move on
- 5 to operational efficiency, effectiveness and
- 6 accountability.
- 7 MS. MATTHEWS: This used to look like the
- 8 other two sections in format, but it's been changed to

- 9 reflect the fact that we were thinking it should be 10 deferred to generate enough time and consensus. But it 11 begins with an explanation of the issue, describes the 12 discussions that you had with the experts. It outlines 13 the changes that you would have made to this proposal 14 and then this proposal, the actual statutory text and 15 the explanation has been moved into a separate appendix 16 for what we hope is continued discussion. We didn't 17 want to just jettison it totally. We wanted to keep it 18 in the way back.
- Which then brings us back to the formal end of the book.
- 21 CHAIRPERSON FUCHS: Are there any comments
  22 anybody wants to make along those lines? I just want to
  23 make a brief comment which is again to thank the staff
  24 and the Commission for the really creative work that was
  25 done around this reporting commission, and again to

- 1 reassure everybody that our work is not just going to
- 2 lie fallow after we finish our work.
- 3 The Mayor's Office of Operations and the
- 4 director of the Mayor's Office of Operations, Susan
- 5 Kupferman graciously lent us one of the seniormost
- 6 members and one of the most important members of her

- staff, Myrna Ramone who worked with us here in the
  Commission and was the point person on this initiative
- 9 working very closely with Susan Kupferman and
- 10 interestingly enough, despite the fact we'll be
- 11 deferring this at this point, the director of the
- 12 Mayor's Office of Operations is very enthusiastic about
- 13 keeping this proposal alive in some way and seeing if
- 14 there's a way that she can do some of the suggestions we
- 15 have made here.
- So whether we move forward with this or not
- in another Commission, there is now real serious
- 18 interest in figuring out how to resolve the problem that
- 19 we, I think identify very clearly in the work of the
- 20 Commission in a way that addresses the need for balance
- among all branches of Government, as well as the
- 22 public's access to information.
- 23 There's no question that there are over 150
- 24 documents out there that almost nobody reads or looks at
- 25 that a lot of people spent a lot of time on, and most of

us didn't really understand the magnitude or the depth

- 2 of that before this Commission started its work so I
- 3 believe this is going to be an important part of the

- 4 legacy of this Commission and I want to especially thank
- 5 Myrna Ramone for helping us navigate this particular
- 6 issue.
- 7 MS. MATTHEWS: You remind me. I wanted to
- 8 point out since we last met we did some additional
- 9 research. In the appendices are, we tried to quantify
- 10 the magnitude of the reports, so in addition to the 33
- documents that were in appendix A to the first document
- 12 we have two more charts; reports that are in the ATCO,
- 13 reports that are in the Charter, and then we did another
- bar graph showing when they began life, and for the
- 15 majority of them, we put them all together, the majority
- of them came up before 1990 -- a lot of them are very
- 17 old. There has been a spike recently in the near term,
- 18 but a big chunk, and that's part of the story, that
- there's a lot of stuff that's very old and we just
- thought we'd point that out to you.
- 21 CHAIRPERSON FUCHS: It's interesting. I
- 22 think one of the unintended consequences of term limits
- 23 in the City Council is, if you look at this chart you'll
- see 2005 was a banner year for reporting requirements,
- and I believe that this is going to continue over time;

- 2 may be useful at the moment, over time we're going to
- find ourselves with more and more reports that are going
- 4 to become less and less useful over time. A lot of
- 5 reports are done I think because of some crisis issue
- 6 that comes up, and their long term utility is not really
- 7 ever evaluated.
- 8 So the issue will not go away. Yes.
- 9 COMM. FORSYTHE: I absolutely agree with
- 10 your characterization, but I would like to point out
- 11 that in the absence of Commissioner Betanzos, that I
- 12 think I am the senior member of the Commission here
- today, and old isn't necessarily bad.
- 14 MS. MATTHEWS: I'm old as well, and I agree.
- 15 COMM. McCORMICK: Thank you, Commissioner.
- 16 COMM. FORSYTHE: And I believe I speak for
- 17 Commissioner Abrams as well.
- 18 CHAIRPERSON FUCHS: Both of whom are out of
- 19 the country, I might add, which is not why they're not
- 20 here.
- 21 MS. MATTHEWS: Although old in reports is
- 22 probably just fifteen, so I thought I would point that
- 23 out.
- 24 COMM. FORSYTHE: Just teasing you.
- 25 CHAIRPERSON FUCHS: Okay.

Τ	MS. MATTHEWS. So moving on to the lamous
2	back of the book. The next oh, sorry, hold on for a
3	second. So we're done with topic three. The last
4	section is called other significant recommendations
5	deferred and it has been expanded since the preliminary
6	report version as we foreshadowed it would be. This is
7	what we're calling the back of the book and it will live
8	on after the Commission concludes its work. It provides
9	the foundation for future Charter Revision Commissions
10	and can provide the foundation for future legislative
11	agendas at both the local and the State level.
12	It begins with a discussion of the
13	Commission's approach to revising the Charter. A
14	Charter Commission is able to propose a referendum on
15	any matter within the jurisdiction of a local government
16	to enact. The Commission may choose to propose a broad
17	set of amendments that essentially overhauls the entire
18	Charter or consider proposals aimed at broad reform in
19	particular areas, or it may choose to focus on certain
20	technical issues. It may also choose a combination the
21	above.
22	This Commission has chosen a new approach.
23	This Commission has focused on broad, systemic issues
24	concerning the operation and administration of the
25	entire City Government, about which there is a

considerable consensus. The Mayor's initial suggestion
that the Commission examine as part of its review of the
entire Charter, issues of fiscal stability, citywide
tribunal operations and agency effectiveness, efficiency
and accountability focus the Commission on the general
theme of accountability. The theme of accountability
has permeated much of the Commission's discussions of
proposals both within the three areas and without.

As a result, the Commission's proposals would amend the Charter in areas in which there is a substantial consensus that such reforms would increase accountability in a systemic manner across City operations.

Although this Commission deferred the various recommendations that came from the public and experts during the year, several themes emerged from which we have pulled out and from them we have pulled them out and described them in this section. And they consist of issues of fiscal stability for future consideration and in that we've identified the rainy day fund, which kept coming up; increasing the linkages between local legislation and the budget, which you had mentioned several times at the beginning, and then increasing linkages between programs and the budgets,

services area kept mentioning and kept hearing from members of the public.

Second theme would be issues of Government institutional structure for future consideration, and this is a way of looking at the post -- the '89 changes in a post '89 world. We identified three areas:

Revisiting the Charter mandate of certain entities and their ability to perform them; we heard from the Borough Presidents and the Public Advocate and this section is aimed at looking at those issues. Revisiting the land use process in view of attention that's coming, it came up before you between open space and development, and then the third would be revisiting certain fiscal issues with implications for Government structure.

The third topic we're calling issues of Government operations for future consideration, and that consisted of all the ideas that came from the agency heads, which were very interesting, and needed, perhaps, but seemed too specific and were not within the broad approach that you were taking this time. And then the third -- and I hesitate to say it in view of all the things we've been doing in procurement, but there were a

- couple of lingering issues that kept coming up and I
- thought it was important to articulate them not
- 25 necessarily as procurement issues, but they come up as

- 1 procurement issues but they seem to be either related to
- the budget or related to sort of a fundamental way of
- 3 looking at the area.
- 4 So this is all new.
- 5 CHAIRPERSON FUCHS: And I think a lot of
- 6 that comes from the Commissioners themselves,
- 7 particularly Commissioner McCormick and Commissioner
- 8 Palmer and Commissioner Chen and Commissioner Archer all
- 9 of whom articulated some of these issues in the context
- of not-for-profit procurement.
- 11 MS. MATTHEWS: It will be nice when it comes
- 12 again, when it's ripe, that focusing on the other places
- in the process where you can fix it. Because it's my
- 14 opinion you can't fix it all in procurement based on the
- 15 State law and the Local Law constraints and actually
- it's in another place.
- 17 So it's there for future thought and
- 18 consideration and action. And that's new. That is a
- 19 new section, new text.

20	And we have captured all the significant
21	suggested proposals from the public and it came to us in
22	testimony, in correspondence, in our informal outreach
23	meetings as well as the proposals that came from the
24	agency heads and they are now in the very last appendix
25	M, and those charts were a lot of fun to do. I'm

looking at experience as I say that, because they have a 1 2 sort of numbing quality as you start looking at them. 3 But at any rate, they're there for the future. 5 MR. FISHER: They're individually meritorious and collectively hypnotic. But I guess I would 6 7 just supplement Terri's description with a note that 8 part of the charge of reviewing the entire Charter for 9 the Commission is explaining why the rest of the Charter 10 wasn't changed at this time, and what we were calling 11 the back of the book really conceptually should be in 12 the front of your mind by the way, because it's critical to understand not just why the Commission made the 13 changes it made, but why it didn't make the changes it 14 didn't make. 15 16 This discussion beginning on page 65

explains and proposes for the Commission's adoption the

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rationale which we believe the Commission has adopted
informally and now will adopt formally if you adopt this
final report, and appendix M at the end which Terri was
describing goes into some detail and the comment boxes
in appendix M give I think a real sense of the sort
of philosophy as to why individual proposals were not
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25 So I encourage you to take a quick look at

40

- 1 those now. I know you've had the chance over the last
- 2 several days to look at those as well.
- 3 CHAIRPERSON FUCHS: Commissioner Forsythe.
- 4 COMM. FORSYTHE: Could I ask questions about
- 5 two of the proposals? As you say, it does have a
- 6 certain hypnotic quality.

24

adopted.

- 7 MS. MATTHEWS: Yes.
- 8 COMM. FORSYTHE: One we had a very brief
- 9 discussion about, which was a concern that had been
- 10 raised in an editorial some years ago, about the
- 11 adjustment of pay for elected officials and senior
- 12 executives. I couldn't find that in here, I tried, but
- I failed. Help me with that, please.
- MS. MATTHEWS: It is in, it's on page 222.

- The TV show. That dates me.
- MR. FISHER: It's in the text too.
- MS. MATTHEWS: It's part of the thematic,
- 18 but as an actual idea that came to us, page 222, the
- 19 third line of -- restrict the effective date of pay
- 20 raises to officials to a term after the approval takes
- 21 place.
- 22 COMM. FIALA: Page 474 addresses that and
- the lulus.
- MS. MATTHEWS: It's in two places.
- 25 COMM. FORSYTHE: The second one is this

1 question that has been raised very recently about class

- 2 size and proposals -- it was circulated in a letter to
- 3 us, suggesting a class size ballot.
- 4 MS. MATTHEWS: That I didn't put in the
- 5 chart. I'm sorry. It was an oversight.
- 6 CHAIRPERSON FUCHS: It came late.
- 7 MS. MATTHEWS: It came late and I was kind
- 8 of done. But we'll put it in.
- 9 CHAIRPERSON FUCHS: That needs to be added.
- 10 I'm glad you brought that up.
- 11 COMM. RAAB: Was there an official response
- 12 to that?

13 CHAIRPERSON FUCHS: We have an official 14 response. Do we have a draft response, Terri? 15 MS. MATTHEWS: We have a form of the draft 16 response? It literally came in two or three days ago. 17 CHAIRPERSON FUCHS: Do you want to summarize 18 the response, Spencer, maybe? 19 MR. FISHER: This isn't really the place to 20 go into great detail about the class size petition, and 21 I guess the letter came very late. I guess it was felt, you know, I should note that as a procedural matter, in 22 23 the next several days, the City Clerk with the advice of 24 the Corporation Counsel's office will be issuing an 25 opinion and certifying as to whether that petition is

- 1 lawful in a variety of areas. So I think we thought for
- one thing that at this point it was somewhat premature
- for the Commission to jump on a bandwagon that may be
- 4 derailed by the City Clerk for other legal reasons later
- 5 in the week.
- 6 Also, the proposal was made to the
- 7 Commission very late and the Commission had already
- 8 focused on other broader themes. Not necessarily
- 9 broader themes, but other themes that I think took up

- with good reason a significant amount of its time. This
  would be a very controversial area with regard to
  budgetary priorities and a whole new area for the
  Commission that would require I think a significant
  amount of discussion to occur so late.
- So just in terms of where this came up in
  the Commission's agenda, I thought, I think we're going
  to recommend that this proposal not be pursued at this
  point by the Commission.
- 19 MS. MATTHEWS: And we will put it in the
  20 chart, because we reflected all serious proposals from
  21 wherever they came in the charts, and that truly was an
  22 oversight and we will prepare a letter with a response
  23 to them as we are doing to all of them.
- 24 CHAIRPERSON FUCHS: Just to reiterate what 25 Spencer was saying, we had talked about the preparation

of a letter and circulating it with the Commission and

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2 the critical issue at this point in time was really the

legal issue, that it didn't make sense for us to get

4 involved.

3

First of all, it's complicated and time was sort of running out, obviously, but it certainly didn't make sense for us to get involved in an issue that was

- 8 about to be litigated or was about to be --
- 9 MR. FISHER: Possibly.
- 10 CHAIRPERSON FUCHS: Was about to be possibly
- litigated or in fact the legality of it altogether would
- 12 be questioned.
- 13 COMM. RAAB: Perhaps there should be, just
- 14 to make the record clear, though, some acknowledgement
- of the letter.
- 16 CHAIRPERSON FUCHS: Yes, in fact, there
- should be, absolutely 100 percent and I'm glad that
- somebody caught that, because it was meant to be in,
- both the letter as well as the proposal needs to be in
- this report.
- 21 COMM. RAAB: I'm saying just also a
- 22 response, just so that the record is clear that it was
- 23 received and that the Commission is either acting or not
- 24 acting.
- 25 CHAIRPERSON FUCHS: I circulated the letter

- 1 to everyone, so it was intended for everyone to see it
- 2 so we could respond to it as a Commission, so that was
- 3 the intent and that's what we will do.
- 4 COMM. FORSYTHE: With your permission, if I

- 5 can have one minute to make a substantive comment on
- 6 this.
- 7 CHAIRPERSON FUCHS: Sure.
- 8 COMM. FORSYTHE: The States of California
- 9 and Florida have over the course of the past decades
- 10 enacted provisions like this into their constitution
- 11 that hard wire various requirements for their spending
- 12 and that created disastrous fiscal and budget conditions
- as a result of that. I have no problem with people
- 14 wanting to reduce class size, but putting this in the
- 15 Constitution is very, very dangerous in my view. If we
- 16 were going to have a substantive discussion on it, I
- 17 would have strong opinions. But since we're not --
- 18 CHAIRPERSON FUCHS: That's extremely
- 19 helpful, actually. And thank you for calling that to
- 20 our attention. That was -- we missed that, and that was
- 21 certainly not intentional. As I said, we circulated
- 22 this letter to everyone so as to make sure that they
- 23 were aware of the issue.
- 24 MS. GLUCK: I would just note also that as
- part of the staff's outreach process the staff and

- Executive Director met with some of the sponsors of that
- 2 class size petition and did do outreach on the

- 3 Commission's work some time ago.
- 4 COMM. FORSYTHE: I wish you invited me.
- 5 MS. GLUCK: They were meeting on our
- 6 proposals.
- 7 COMM. CROWELL: Did they bring up that issue
- 8 in that discussion?
- 9 CHAIRPERSON FUCHS: No, it wasn't at that
- 10 discussion, it wasn't the right thing to do. That was
- when we met with the Municipal Labor Council.
- 12 MS. MATTHEWS: Page 17. That letter came in
- very late, but we added it in.
- 14 CHAIRPERSON FUCHS: You have the letter in
- 15 there?
- 16 MS. MATTHEWS: This is the letter from the
- 17 Municipal Labor Council.
- 18 CHAIRPERSON FUCHS: But that wasn't --
- 19 MS. MATTHEWS: No, no, I was referring to
- this meeting. This chart, as I said, the numbing effect
- 21 of it.
- 22 COMM. FORSYTHE: The question about the
- 23 deficit is an interesting one and worth considerable
- 24 discussion.
- 25 MS. MATTHEWS: Oh, yes, and I thought it was

- 1 sort of dovetailed in with the rainy day fund.
- COMM. FORSYTHE: Yes, it does.
- 3 MS. MATTHEWS: There's a lot of good stuff
- 4 in the back of the book. It's really a good piece of
- 5 public policy, I think.
- 6 So, and we will add it, you'll see it
- 7 tomorrow, we'll send around a revised draft and we'll do
- 8 it first thing in the morning. Okay?
- 9 CHAIRPERSON FUCHS: Commissioner Palmer.
- 10 COMM. PALMER: I wanted to comment and
- 11 really just applaud the work of the staff and the
- 12 Commissioners around the procurement issues around the
- 13 not-for-profit sector, so I want to thank you guys for
- 14 bringing together the Commissioners and the leaders in
- the not-for-profit sector to address them.
- 16 I do also want to take some time to talk
- about, on page 76, I agree with you that some of the
- 18 issues articulated were not procurement issues, but
- 19 issues had to do with the budget process, but at the
- same time there were issues such as prime contracting,
- 21 which we looked at, so basically there was a commitment
- 22 to look at exhausting other means of addressing them.
- 23 They weren't Charter issues, but working with Marla
- 24 Simpson, the Mayor's Office of Contracts to look at how
- 25 we can resolve these issues.

MS. MATTHEWS: Maybe what I can do, the

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24

2	thought was that all of the administrative actions were
3	underway and that would be part of it, and that was part
4	of the reason the Commission decided to defer, but what
5	I could do is amplify the administrative actions.
6	CHAIRPERSON FUCHS: That would be very
7	helpful.
8	COMM. PALMER: That would be great.
9	MS. MATTHEWS: Actually all the stuff, all
10	the background memos about what administrative actions
11	have been underway, that is in appendix, oh, I don't
12	know, B, B1 and B2. So that's there, but what I can do
13	is amplify the reference to it.
14	COMM. PALMER: That would be great.
15	CHAIRPERSON FUCHS: Are there any other
16	comments? If Commissioners are reading this document
17	into the wee hours of the morning and do have comments
18	that they want to send to me or Terri, please feel free
19	to do that in the morning. We're obviously going to
20	bring this document back to you in final form tomorrow

25 So you should find yourself in here

members of the Commission.

evening, so it's dense. The back of the book is dense.

The rest of the document I think is pretty clear but it

has a lot of material in it and much of it comes from

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1
        somewhere. Commissioner Fiala?
 2.
                    COMM. FIALA: I'll speak now on that issue.
 3
        I read the report over the weekend. We made a
        deliberate decision to keep our work broad and we
        addressed the broad issues and over the course of the
 6
        last year we've had 100 plus proposals presented to us
 7
        by the public, by elected officials, by good government
        groups, service providers, not for profits. Many of
9
        those are very worthy of, I would say the vast majority
10
        of them are at the very least worthy of further
11
        deliberation, not necessarily as I indicated previously
        in this type of forum, because much of it can be
12
13
        achieved through other avenues that don't require
14
        Charter changes.
15
                    However, there are those big ticket items.
16
        In this room a year ago when we introduced ourselves, I
17
        told you that the big issues for me when I was in the
18
        City Council is the rainy day fund. I said, and I don't
        want the record to reflect that I'm upset that it's not
19
20
            It shouldn't be on this year because there are
21
        legal impediments to doing so. So the steps we're
22
        taking get us in position where now that should be the
23
        next set of discussions by an elected official, and I
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hope a future Charter Revision Commission, the rainy day fund.

49

1 The other one being this growing problem, 2 not only in New York but at the State level and the 3 federal level of unfunded mandates or appropriating monies for projects or initiatives outside of the normal 5 budgetary process, and what you wind up doing is creating significant initiatives that get worked into the baseline budget over years, but which did not get 8 the scrutiny that they warranted. 9 When you're going to do something as a 10 legislator, as I said, I was one, it's great to come up 11 with a lot of ideas. You have the responsibility to 12 show the other side of the ledger, though. How are you 13 going to pay for it? It's too easy for me as a City 14 Council member to come up with a great idea and point 15 and say the Mayor won't fund it. That's not fair. If I 16 have the idea I have to at least show how I'm going to 17 offset those costs, so I talked about that mechanism and this has been talked about, certainly Commissioner 18 19 Crowell knows about it, because in his past lives and

previous Charter Commissions, this has been talked about

21	for some time, but there is this legislator spin and
22	you're never going to change that, but you can provide
23	some sort of mechanism to insure that spending is
24	responsibly.

25 So in line with my earlier statements on the

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1 Commission on reporting and the rainy day fund, as well 2. as what we talked about, the distribution of powers; the Borough President, the Public Advocate, the issue that 3 Walter McCaffery brought up, the lulus and as 5 Commissioner Forsythe brought up, the idea of giving б yourself a raise in a pending term, all of those should 7 be brought up in a future Charter Commission that deals specifically with the how, because it's now been a fair 8 9 amount of time. The framework that we're working with, the 10 '89 framework is largely intact. I think we have enough 11 12 experience now with these offices to say okay, let's now

experience now with these offices to say okay, let's now tweak, since that's a word we like to use, let's reform, let's fix these things that have been talked about for some time. So I want the record to reflect that, and I want to urge that a future Commission address those how issues, the distribution of power issues and those issues that have a way of getting away from us and

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- 19 really shifting unfair responsibility on one side of the
- 20 equation, mainly, the chief executive, and lets the
- 21 other side off the hook.
- 22 It's great to have all the ideas, but if you
- don't come up with ways to pay for them, it's really not
- fair to advance them, so I would urge that we encourage
- a future Commission to look at these issues with making

them the same type of a priority that we made our issues

- this year. Because it's time now.
- MS. MATTHEWS: And, you know, remember,
- 4 everything you said, and I attempted to sort of express
- 5 it in a thematic way. If there's anything you'd like me
- 6 to --
- 7 COMM. FIALA: No, you've done it great.
- 8 This is the wrap-up. You're the one who said the
- 9 Charter is a living document and all --
- 10 MS. MATTHEWS: But if you want us to --
- 11 CHAIRPERSON FUCHS: Terri --
- MS. MATTHEWS: Okay, okay.
- 13 COMM. FIALA: Good job.
- 14 CHAIRPERSON FUCHS: Thank you. Any other
- 15 comments from the Commissioners?

COMM. McCORMICK: I don't know if we'll have 16 17 a chance tomorrow night to say that this really was a superb effort with excellent results from the staff and 18 19 the colleagues on the Commission. And it's very hard to do this, there's not a lot of interest generally, as has 20 21 been pointed out, and to have done it so well and to 22 have set it up for future Commissions I think is really 23 very admirable, worthy of congratulations. 24 CHAIRPERSON FUCHS: I hope we get to repeat

that tomorrow night, all the congratulations.

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- 1 Our Executive Director doesn't take her
- 2 compliments well. So sometimes just take the
- 3 compliment, right? Your work has been extraordinary.
- 4 MS. MATTHEWS: Thank you.
- 5 CHAIRPERSON FUCHS: Are we discussing next,
- 6 I think the resolution and ballot questions?
- 7 MS. MATTHEWS: That's where we are. And
- 8 it's appendices A1 and A2.
- 9 CHAIRPERSON FUCHS: Does everyone have a
- 10 copy of that?

- MR. FISHER: Do you have a page number? 78
- is the resolution and 80 the ballot questions.
- 13 CHAIRPERSON FUCHS: Page 78 is the

- 14 resolution. And 82 are the ballot questions.
- 15 MS. MATTHEWS: Maybe we can take a few
- seconds just to look at it and the law department is
- 17 here for questions.
- 18 MR. FISHER: Briefly, the resolution on
- 19 page 78 and 79 is generally consistent with the form in
- 20 which previous Charter commissions have adopted such
- 21 resolutions with a minor amount of modification to
- reflect the work of this Commission. There's one
- 23 modification that will be in tomorrow's resolution. In
- 24 the past Charter Commissions have left it to staff to
- 25 construct from scratch the ballot abstracts at times.

- 1 We have provided you with ballot abstract that the
- 2 Commission can substantially adopt if it so chooses
- 3 tomorrow, so the form of the resolution tomorrow would
- 4 reflect that the Commission is telling the staff to
- 5 finalize the ballot abstracts that the Commission has
- 6 already viewed.
- 7 Other than that, this text before you will
- 8 be the text of the resolution for tomorrow evening. So
- 9 I quess if there's any questions about the resolution,
- 10 this now would be the time to discuss them.

- 11 Okay.
- 12 CHAIRPERSON FUCHS: I think I would just
- suggest that tomorrow it would be useful if everybody
- 14 read the resolution as well as the questions and the
- 15 abstract for tomorrow's meeting. This is very, as I
- said, a lot to read, but that's particularly important.
- 17 Commissioner Abrams had hoped we would have a discussion
- 18 about the ballot questions, and we are having that
- 19 discussion. He unfortunately is out of the country so
- 20 will not be with us today.
- 21 MS. GLUCK: It might be preferable to take a
- couple of minutes now, that would be preferable, to read
- 23 the resolution and the ballot questions.
- 24 CHAIRPERSON FUCHS: I know that's
- 25 preferable, but I would just like everybody to get an

opportunity to bring up issues to us tomorrow morning or

- 2 before the evening. I don't think it's that
- 3 substantial, but it's hard to concentrate on something
- 4 this dense in such a short period of time.
- 5 COMM. RAAB: A question, which is going on
- 6 the ballot? Are both going on the ballot?
- 7 MR. FISHER: Just to explain, there are two
- 8 sets of materials here. Putting aside the resolutions,

- 9 we have the ballot questions on page 81 and 82 and the
  10 abstracts. The actual ballot will only contain the
  11 ballot questions, but the abstracts are made available
  12 to voters in a separate document that is available at
  13 the polls.
- 14 COMM. RAAB: We will vote on both of them?

  15 MR. FISHER: You'll vote on both of them,

  16 yes, in the sense they'll be included in tomorrow's

  17 report and the Commissioners can refer to both of them,

  18 subject to non-substantive changes that can be made.

  19 After. The substance will be before you.
- 20 The abstracts will also, if prior practice 21 is any guide, also will be made available to all voting 22 households through the Voter Guide, which is mailed by 23 the Campaign Finance Board, and generally includes the 24 questions and the abstract, so they'll get a wider 25 circulation than just on election day.

CHAIRPERSON FUCHS: May I also suggest, this

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is very important not just because it's important in and of itself, but there's likely to be State questions on the ballot as well. In fact, there is going to be,

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there's going to be a bond issue and the State question

- on State budgets, and so we are in a position of getting
  confused with what the State's work is, particularly
  since we have a fiscal ballot initiative if we vote to
  put that on the ballot tomorrow. So it's important that
  we get this language right and accessible to the voters,
  that we get the language in the abstract correct so it's
  comprehensible to the voters, which is why I'm asking
  everybody to pay a little extra attention to that.
- 14 Some of you are experts in this area. It 15 would be valuable to hear from you if you have any 16 issues. If you don't have any issues you don't have to 17 make them up, it's okay, but it also would be valuable 18 to her from you who are not experts in the fiscal area 19 particularly, because it needs to be comprehensible to 20 all of us, especially to those who don't have background 21 as budget directors like some folks here or finance 22 managers like other folks in the room here.
- 23 So we are really, we're really requesting 24 that this is a part that you just pay a little extra 25 attention to.

Having said that, I know staff doesn't want

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2 a lot of comment.

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3 MR. FISHER: But we welcome comments today.

- 4 CHAIRPERSON FUCHS: But substantive comments
- 5 are always welcome.
- 6 MR. FISHER: I would note, just to follow
- 7 up on what the Chair said, you will note the word "City"
- 8 appears an inordinate number of times on the question on
- 9 City fiscal appointments, and that was for the reason
- 10 exactly what the Chair stated, there are State budget
- 11 questions on the ballot and that's why the word "City"
- 12 appears in virtually every element in the FEA ballot
- 13 question.
- 14 CHAIRPERSON FUCHS: Commissioner McCormick?
- 15 COMM. McCORMICK: Do we know which questions
- will appear first?
- 17 MR. FISHER: State questions are always
- 18 first. That's why we proposed the numbers three and
- 19 four. Abbe is reminding me we tentatively intended to
- 20 place the question about ALJ's, to essentially provide a
- 21 buffer between City and State questions.
- 22 MS. GLUCK: That's why we said, "as proposed
- 23 by the New York City Charter Revision Commission" every
- 24 time, just to make it very clear. I also want to remind
- 25 you that, as we said in the beginning, the language of

- 1 the abstract is essentially the language of the
- 2 executive summary, and so although not everybody
- 3 requests abstracts, the people who read the executive
- 4 summary will be reading that language and that will be
- 5 the primary summary of our proposals.
- 6 MR. FISHER: The abstract will change
- 7 slightly first to reflect the change I already explained
- 8 to you earlier about the Mayor's power over GAAP
- 9 changes we put a sentence in the abstract which will
- 10 appear tomorrow evening. That simply says that "Changes
- in generally accepted accounting principles or in their
- application to the City can be phased in if the Mayor
- determines that their application will result in
- 14 substantial adverse impacts upon the delivery of
- 15 essential services," and then, open paren, "under the
- 16 State law a State board, not the Mayor, currently makes
- this determination, " close paren.
- 18 We will probably also put in a sentence to
- 19 reflect the change that we made tonight after the
- 20 colloquy of Commissioner Grayson to note that the
- 21 short-term debt provisions are also subject to the
- 22 continuation of the FEA and the Financial Control Board.
- Otherwise, tomorrow night, unless there are
- comments or changes, it should look very much like it
- does this evening.

1	CHAIRPERSON FUCHS: Commissioner Forsythe.
2	COMM. FORSYTHE: I have one general comment
3	about the abstracts, for the finance portions. That is
4	that it may be worth mentioning in the major provisions
5	that the fact that this mirrors and extends to the City
6	Charter the State Emergency Financial Control Law.
7	MR. FISHER: It does say that.
8	COMM. FORSYTHE: It says it once. It
9	doesn't say it over and over and over again.
10	MR. FISHER: It does say it in the
11	introductory paragraphs.
12	COMM. FORSYTHE: I understand that. What
13	worries me, I think by the time people get halfway down
14	to the end and try to puzzle out, they would think these
15	are new provisions that perhaps we were putting forward
16	that they had to understand in a new way as opposed to
17	simply the incorporation of the Financial Emergency Act
18	provisions, even in a slightly modified form.
19	It's not a big deal. I said the point is to
20	keep people's minds from straying from the fact that
21	that's what's being done instead of presenting a
22	proposal, new rules that require new understanding.
23	COMM. McCORMICK: You're suggesting that for
24	the ballot question?
25	COMM. FORSYTHE: Not for the ballot

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1 question, for the abstract. This is a fine point of
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- 2 marketing and salesmanship, not a substantive comment.
- 3 CHAIRPERSON FUCHS: Minimally, it should be
- 4 said at the end again and we could think about weaving
- 5 it through a little more.
- 6 COMM. McCORMICK: Isn't there an issue on
- 7 the ballot question itself, leaving the New York State
- 8 Financial Emergency Act to be a little more specific?
- 9 We could spend hours debating this I'm sure.
- 10 MR. FISHER: In terms of the ballot
- 11 question, I think there is a balance between disclosure
- and accessibility and I think the legal and practical
- points of disclosure and accessibility. If we refer to
- 14 the Financial Emergency Act by name, voters are not
- 15 expected to know what that is, and so we will then --
- 16 COMM. McCORMICK: Unless they're a certain
- 17 age.
- 18 CHAIRPERSON FUCHS: Right.
- 19 MR. FISHER: The question of whether the
- 20 actual existence and nature of the Financial Emergency
- 21 Act should be in the question and the abstract is a
- 22 question of balance as to what should appear on the
- voting machine versus what should appear in the longer
- 24 explanation. We tried to strike that balance by having

1 currently apply through State law but not get into a 2 disquisition about the actual State law in question. COMM. McCORMICK: I might wonder why we're 3 trying to do it through the Charter if it applies through State law right now, without any recognition of 5 the State law is set to expire at some point. 6 But I know this is very, you've thought 8 about it long and hard and there are probably a million 9 different reasons. 10 MR. FISHER: I think that this, there are a number of possible questions one could conceive for this 11 12 that would satisfy I think legal requirements and have 13 various levels of detail. If the Commission, we 14 actually could, I think we had an earlier, we had 15 thought about drafting a sentence that went to more 16 detail about the expiration issue. We can do that. I 17 note that if we do that, we will probably have to note the details of the expiration quirks that we discussed 18 earlier directly in the question in order to be fair and 19 20 so I think we thought that that would be overburdening

the voters and that might be more appropriate to the

- 22 abstract.
- MS. GLUCK: Just to clarify, are you just
- asking that we name the State law? I thought I
- 25 understood your question to say --

- 1 COMM. McCORMICK: I think it might help just
- 2 to name it. Does it have a year, the New York State
- 3 Financial Emergency Act --
- 4 MR. FISHER: We could say a State law known
- 5 as the Financial Emergency Act for the City of New York.
- 6 COMM. McCORMICK: That would be helpful
- 7 because that would position at least why we're saying
- 8 the following.
- 9 COMM. FORSYTHE: I think that is helpful.
- 10 MR. FISHER: That's fine.
- 11 COMM. FORSYTHE: My worry and again you
- 12 stated it nicely by talking about the State ballot
- 13 provision that's going to be on, this is going to, a lot
- of people, me included, are going to think this is going
- to be a very bad proposal --
- 16 CHAIRPERSON FUCHS: The State proposal, he's
- 17 talking about now.
- 18 COMM. FORSYTHE: And are going to want to
- 19 oppose this proposal and suggest that it's an innovation

- that doesn't work, reform that doesn't work.
- 21 I think what we're trying to do is make sure
- 22 that people understand that ours is different and that
- it's simply, whatever the right word is, an
- incorporation, a translation, so that people don't sit
- around worrying about whether it's a reform that works

- 1 or not; recognize that it's sort of like a comfortable
- 2 old set of clothes that we're going to put on from a
- 3 different closet. I don't know what the right --
- 4 CHAIRPERSON FUCHS: That works. I like
- 5 that. I think that's very helpful.
- 6 COMM. McCORMICK: Could we say currently
- 7 apply and have applied to the City since 1970-umm, about
- 8 the comfortable clothes.
- 9 CHAIRPERSON FUCHS: The balance is between
- 10 length and what are the cues and I think you're correct
- 11 the cue of the Financial Emergency Act will be
- 12 significant to a number of people who are of the age, of
- our age, anyway.
- 14 COMM. McCORMICK: Our age and who typically
- vote on these kinds of things.
- 16 CHAIRPERSON FUCHS: And these were the

17 people who vote on these initiatives in any event. COMM. PALMER: This is important, but I 18 think it's a matter of explaining. As somebody who goes 19 20 into the booth and really takes the issue of voting seriously, whatever I see, I don't understand it, I 21 22 don't know how to vote because I don't get it. What 23 Mary is talking about, for me as I sat here and this has 24 been an incredible education, I am very grateful for it,

but I was one of the ones you were talking about, did

not have this financial background. This is this thing

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that did very good things for the City that's no longer

going to be around and what we're doing is trying to put

something in place to make sure that the good things

5 continue.

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6 That's an oversimplification, but that's

what I got out of it is this is why it's important to

8 put this.

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9 COMM. FORSYTHE: A good new idea to replace

10 a bad old idea.

11 CHAIRPERSON FUCHS: That message, it's a

non-political, a non-fiscal message, it's a message that

13 people can understand and link to. I think we have to

14 take that seriously because that will help the voters

- decide to support this proposition when we decide to put it on the ballot. It's very helpful.
- MR. FISHER: 17 Just a footnote, it's not our 18 place to, the job of the question is not to have the 19 voters vote yes, it's to have them understand the 20 question so we have to be careful. But I think it's 21 fine, it does help them to understand the proposal to 22 refer to the New York State Financial Emergency Act by 23 name, that's a good change. As I said, I don't think we have pride of ownership in this exact version, that's 24 25 why we're here today.

1 COMM. McCORMICK: Because we had a financial 2 emergency since the '70s, however, is there any way to 3 stick the year in?

4 MS. GLUCK: That have applied since that

5 year?

6 COMM. McCORMICK: '78?

7 COMM. FORSYTHE: This version was '75.

8 MS. MATTHEWS: The problem today is that the

9 FEA as we know it took several attempts, it didn't

10 happen on one date, and so I think the reference to the

mid-'70s was an attempt because it started in '75 and

- 12 they kept fixing it, and so what we see took maybe two
- or three years.
- MS. GLUCK: Could I make a suggestion? What
- 15 if we said something like, "currently applied to the
- 16 City through a State law called the New York State
- 17 Financial Emergency Act for the City of New York which
- 18 was enacted in response to the fiscal crisis of the
- 19 1970's." Would that get --
- 20 CHAIRPERSON FUCHS: The 1975 fiscal crisis.
- MR. FISHER: It was enacted in response to
- that.
- MS. MATTHEWS: We can say that.
- 24 CHAIRPERSON FUCHS: Good. Very good. Very
- 25 helpful.

1 Are there any other comments on the other --

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well, if you have anything, try and get it to us as soon

3 as you can.

4 Let me just, I know we're getting ready to

wrap up this evening and I want to thank everybody for

6 their patience. I just want to note one congratulatory

7 note before we wrap up for this evening. Our staff

member, Brian Geller, has been admitted to the Bar of

9 the City of New York today.

10	(Applause.)
11	CHAIRPERSON FUCHS: He worked very, very
12	hard on the Commission, and he managed to pull that off
13	Tomorrow evening we expect to finalize what
14	we started last August and we expect to have votes. I
15	want to explain very briefly how we're going to proceed
16	There will be two votes to approve the two proposals
17	that we've put before you, and then one is for there
18	will also be a vote to approve the final report. Right
19	now the final report is entitled: Balanced Budgets and
20	Administrative Ethics: Lessons Learned. If anybody has
21	any experience in public relations and a better way of
22	expressing the complexity of the issues we worked on in
23	the past twelve months, be our guest and send those
24	proposals in to us for a retitling this Commission's
25	report. It's hard to come up with something.

COMM. RAAB: Commission reports always have titles?

CHAIRPERSON FUCHS: They always have titles.

Some are more pithy than others.

COMM. RAAB: Do they all have a colon?

6 CHAIRPERSON FUCHS: The colon comes from my

- 7 flawed academic background.
- 8 We need now, having been a very quiet
- 9 Charter Revision Commission, working very hard without
- 10 the attention of too many people, now we need to get our
- 11 message out if we are going on the ballot and people
- 12 really need to know what we've accomplished and I think
- 13 it's important that we do everything we can to make sure
- 14 the public understands the value of the work.
- 15 So we've sort of had a gift that we've
- gotten to do serious work without a lot of the political
- 17 circus that often is part of this kind of work, but now
- 18 we actually have to work hard to get the message out.
- 19 COMM. McCORMICK: "Balanced Budgets and
- 20 Administrative Ethics: Advancing the Future?"
- 21 Something that will go to the future rather than lessons
- learned.
- 23 COMM. RAAB: I think that's a great idea.
- MS. MATTHEWS: I'm sorry, we were having a
- discussion here.

- 1 CHAIRPERSON FUCHS: Advancing the future. A
- 2 new colon.
- 3 COMM. CROWELL: How can you advance the
- 4 future?

- 5 CHAIRPERSON FUCHS: Advancing something.
- 6 COMM. CROWELL: Advancing good government.
- 7 COMM. RAAB: Putting a more positive spin is
- 8 a better idea.
- 9 COMM. CROWELL: Advancing good government,
- 10 advancing accountability?
- 11 MS. MATTHEWS: Could I throw out the earlier
- 12 version? How about, "Accountability That Counts?"
- COMM. FORSYTHE: Between that and "Final
- Report," it's a tough one.
- 15 COMM. RAAB: I'll stick with "Final Report."
- 16 COMM. McCORMICK: "Accountability That
- 17 Counts: Balanced Budget and Administrative Ethics."
- 18 MS. MATTHEWS: Okay, I was just going for
- 19 the pithy.
- 20 CHAIRPERSON FUCHS: We can't really advance
- 21 the future we have to advance something.
- 22 COMM. CROWELL: How about "Advancing
- 23 Accountability"?
- COMM. PALMER: That's good.
- 25 COMM. CROWELL: Blend Mary and Terri,

- 2 "The City in Transition" was in 2001.
- MS. MATTHEWS: We have another one --
- 4 MS. GLUCK: "Guaranteeing Good Government,"
- 5 if everyone likes all the alliteration.
- 6 COMM. CROWELL: Guaranteeing good
- 7 government?
- 8 COMM. PALMER: Advancing accountability.
- 9 MS. MATTHEWS: Advancing accountability.
- 10 CHAIRPERSON FUCHS: "Balanced Budget,
- 11 Administrative Ethics: Advancing Accountability." What
- 12 kind of accountability?
- 13 COMM. McCORMICK: Fiscal accountability?
- 14 COMM. FORSYTHE: Do you like it with
- "advancing accountability" first?
- 16 CHAIRPERSON FUCHS: I'll go either way.
- 17 COMM. McCORMICK: I like it first.
- 18 COMM. PALMER: First. "Advancing
- 19 Accountability: Balanced Budgets and Administrative
- 20 Ethics."
- 21 CHAIRPERSON FUCHS: Okay, I think we've done
- the hard work. Then it says "Final Report."
- MS. MATTHEWS: It's "Advancing
- 24 Accountability"?
- 25 CHAIRPERSON FUCHS: We actually are hoping

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1 -- we did meet with former Chairs of Charter Commissions
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- and did get a very interesting suggestion from one of
- 3 them, who may not want me to reveal his name, but he
- 4 said that we should provide all of you with bound copies
- of the Commission's report and work.
- 6 COMM. CROWELL: I wonder who that was. Did
- 7 you ask FM -- did you ask him if he did that to his
- 8 Commission?
- 9 CHAIRPERSON FUCHS: He did. We don't know
- 10 who it is. He said he did. In any event what we will
- 11 be doing tomorrow evening is voting on four separate
- votes. I just want to get this down so everybody
- 13 understands. Excuse me. Okav.
- 14 So finally, just so everybody understands,
- 15 we've got four separate votes tomorrow and for each of
- 16 those votes we will be taking a roll call so nobody gets
- surprised why am I calling the roll. We've done
- 18 everything by consensus here and in fact it's worked
- 19 extremely well and we've had a hundred percent consensus
- on all our work. It's required for the final tally for
- 21 us to do a roll call so tomorrow I will be doing a roll
- 22 call on these votes and every Commissioner will be asked
- to sign the resolution as well.
- 24 So if there are no further issues, I'd like
- 25 to ask somebody to propose that we adjourn the meeting.

1	COMM. FORSYTHE: So moved.
2	COMM. RAAB: Second.
3	CHAIRPERSON FUCHS: All in favor?
4	(Chorus of "Ayes.")
5	CHAIRPERSON FUCHS: The meeting is adjourned
6	and thank you all for coming.
7	(Time noted: 8:01 p.m.)
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1	CERTIFICATION.
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4	I, LINDA FISHER, a Shorthand Reporter and a
5	Notary Public, do hereby certify that the foregoing is a
6	true and accurate transcription of my stenographic
7	notes.
8	I further certify that I am not employed by
9	nor related to any party to this action.
10	
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12	LINDA FISHER,
13	Shorthand Reporter
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