

# The City of New York

#### Mayor's Office of Management and Budget

255 Greenwich Street - New York, New York 10007 - 2146 (212) 788-5900

Dean Fuleihan Director

January 24, 2017

#### TO THE FINANCIAL CONTROL BOARD

Pursuant to Section 8.3 of the Financial Emergency Act (the "Act"), the City hereby submits for review by the Financial Control Board, Modification No. 17-2 to the Financial Plan for the City and Covered Organizations for fiscal years 2017-2021 (the "Modification"). The Modification as it relates to the City is attached hereto as Exhibit A. The Plan for the Covered Organization which requires modification will be forwarded to you under separate cover.

The Five Year Financial Plan has been prepared in accordance with generally accepted accounting principles ("GAAP") except for the application of Statement No. 49 of the Government Accounting Standards Board ("GASB 49"), and with the exception of that portion of the plan related to certain Covered Organizations, which are prepared on a cash basis.

The City hereby certifies that, in its judgment, the Modification is complete and complies with the standards set forth in Section 8.1 of the Act.

Yours truly,

Dean Fuleihan

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# Five Year Financial Plan Revenues and Expenditures (\$ in millions)

| REVENUES  | F      | Y 2017                                | FY 2018                                   | FY 2019                                    | ı  | FY 2020                              | FY 2021                                    |
|---|--------|---------------------------------------|---|--|----|--------------------------------------|--|
| Taxes General Property Tax Other Taxes Tax Audit Revenue  | \$     | 24,196<br>29,646<br>1,041             | \$<br>25,629<br>30,556<br>850             | \$<br>27,292<br>31,712<br>721              | \$ | 28,618<br>33,079<br>721              | \$<br>29,929<br>34,208<br>721              |
| Subtotal: Taxes   | \$     | 54,883                                | \$<br>57,035                              | \$<br>59,725                               | \$ | 62,418                               | \$<br>64,858                               |
| Miscellaneous Revenues Unrestricted Intergovernmental Aid Less: Intra-City Revenue Disallowances Against Categorical Grants   |        | 6,835<br>57<br>(2,039)<br>200         | 6,362<br>-<br>(1,786)<br>(15)             | 6,602<br>-<br>(1,781)<br>(15)              |    | 6,804<br>-<br>(1,787)<br>(15)        | 6,807<br>-<br>(1,787)<br>(15)              |
| Subtotal: City Funds  | \$     | 59,936                                | \$<br>61,596                              | \$<br>64,531                               | \$ | 67,420                               | \$<br>69,863                               |
| Other Categorical Grants Inter-Fund Revenues Federal Categorical Grants State Categorical Grants  |        | 980<br>655<br>8,826<br>14,417         | 856<br>658<br>7,012<br>14,546             | 847<br>658<br>6,811<br>15,008              |    | 837<br>595<br>6,809<br>15,404        | 833<br>593<br>6,781<br>15,718              |
| Total Revenues  | \$     | 84,814                                | \$<br>84,668                              | \$<br>87,855                               | \$ | 91,065                               | \$<br>93,788                               |
| EXPENDITURES  |        |                                       |   |  |    |                                      |  |
| Personal Service Salaries and Wages Pensions Fringe Benefits Subtotal: Personal Service   | \$<br> | 25,829<br>9,413<br>9,606<br>44,848    | \$<br>27,316<br>9,819<br>10,258<br>47,393 | \$<br>28,796<br>10,100<br>10,981<br>49,877 |    | 29,634<br>10,152<br>11,920<br>51,706 | \$<br>30,222<br>10,170<br>12,701<br>53,093 |
| Other Than Personal Service Medical Assistance Public Assistance All Other <sup>1</sup>   |        | 5,915<br>1,584<br>28,801              | 5,915<br>1,594<br>26,776                  | 5,915<br>1,605<br>27,001                   |    | 5,915<br>1,617<br>26,914             | 5,915<br>1,617<br>27,121                   |
| Subtotal: Other Than Personal Service   | \$     | 36,300                                | \$<br>34,285                              | \$<br>34,521                               | \$ | 34,446                               | \$<br>34,653                               |
| Debt Service <sup>1,2</sup> FY 2016 Budget Stabilization & Discretionary Transfers <sup>1</sup> FY 2017 Budget Stabilization <sup>2</sup> Capital Stabilization Reserve General Reserve |        | 6,388<br>(4,038)<br>3,055<br>-<br>300 | 6,581<br>-<br>(3,055)<br>250<br>1,000     | 7,301<br>-<br>-<br>250<br>1,000            |    | 7,960<br>-<br>-<br>250<br>1,000      | 8,372<br>-<br>-<br>250<br>1,000            |
| Subtotal  | \$     | 86,853                                | \$<br>86,454                              | \$<br>92,949                               | \$ | 95,362                               | \$<br>97,368                               |
| Less: Intra-City Expenses   |        | (2,039)                               | (1,786)                                   | (1,781)                                    |    | (1,787)                              | (1,787)                                    |
| Total Expenditures  | \$     | 84,814                                | \$<br>84,668                              | \$<br>91,168                               | \$ | 93,575                               | \$<br>95,581                               |
| Gap To Be Closed  | \$     | -                                     | \$<br>-                                   | \$<br>(3,313)                              | \$ | (2,510)                              | \$<br>(1,793)                              |

<sup>&</sup>lt;sup>1</sup> Fiscal Year 2016 Budget Stabilization and Discretionary Transfers total \$4.038 billion, including GO of \$1.760 billion, TFA-PIT of \$1.734 billion, lease debt service of \$100 million, net equity contribution in bond refunding of \$44 million and subsidies of \$400 million.

<sup>&</sup>lt;sup>2</sup> Fiscal Year 2017 Budget Stabilization totals \$3.055 billion, including GO of \$1.146 billion and TFA-PIT of \$1.909 billion.

# New York City Financial Plan Five Year Projections of Cash Sources and Uses (\$ in millions)

| Sources of Cash   | F        | FY 2017          |          | FY 2018          |          | Y 2019           | FY 2020  |                  | F        | Y 2021           |
|---|----------|------------------|----------|------------------|----------|------------------|----------|------------------|----------|------------------|
| Funds Provided/(Used) from Operations   | \$       | (487)            | \$       | -                | \$       | -                | \$       | -                | \$       | -                |
| Proceeds from Seasonal Borrowings<br>Capital Plan Funding Sources (see Exhibit A-3) |          | 8,882            |          | 10,719           |          | -<br>12,191      |          | 12,206           |          | -<br>11,649      |
| Total Sources   | \$       | 8,395            | \$       | 10,719           | \$       | 12,191           | \$       | 12,206           | \$       | 11,649           |
| Uses of Cash  |          |                  |          |                  |          |                  |          |                  |          |                  |
| Capital Disbursements<br>Repayment of Seasonal Borrowings                           | \$       | 8,882            | \$       | 10,719           | \$       | 12,191<br>-      | \$       | 12,206           | \$       | 11,649           |
| Total Uses  | \$       | 8,882            | \$       | 10,719           | \$       | 12,191           | \$       | 12,206           | \$       | 11,649           |
| Net Sources/(Uses) of Cash  | \$       | (487)            | \$       | -                | \$       | -                | \$       | -                | \$       | -                |
| Cash Balance - Beginning of Period<br>Cash Balance - End of Period                  | \$<br>\$ | 11,719<br>11,232 | \$<br>\$ | 11,232<br>11,232 | \$<br>\$ | 11,232<br>11,232 | \$<br>\$ | 11,232<br>11,232 | \$<br>\$ | 11,232<br>11,232 |

# New York City Financial Plan Five Year Capital Plan Funding Sources (\$ in millions)

| Sources of Capital Cash   | F  | FY 2017         |    | FY 2018             |    | FY 2019         |    | FY 2020        |    | Y 2021         |
|---|----|-----------------|----|---------------------|----|-----------------|----|----------------|----|----------------|
|   |    |                 |    |                     |    |                 |    |                |    |                |
| New York City General Obligation Bonds  | \$ | 2,281           | \$ | 3,350               | \$ | 4,220           | \$ | 4,350          | \$ | 4,130          |
| Other Long-Term Sources:<br>TFA-PIT<br>Water Authority  |    | 3,200<br>1,874  | \$ | 3,350<br>1,597      | \$ | 4,220<br>1,777  | \$ | 4,350<br>1,848 | \$ | 4,130<br>1,845 |
| Subtotal Long-Term Sources  | \$ | 7,355           | \$ | 8,297               | \$ | 10,217          | \$ | 10,548         | \$ | 10,105         |
| Five Year Education Capital Plan<br>TFA - Building Aid Revenue Bonds<br>Other State Funded Financing<br>Change in Non-City Cash |    | -<br>156<br>455 |    | 750<br>222<br>(583) |    | 163<br>210<br>- |    | 77<br>112<br>- |    | 295<br>41<br>- |
| Other Non-City Funds  |    | 803             |    | 1,060               |    | 1,220           |    | 1,141          |    | 959            |
| Subtotal Reimbursable Capital   | \$ | 1,414           | \$ | 1,449               | \$ | 1,593           | \$ | 1,330          | \$ | 1,295          |
| Financial Plan Adjustment   |    | 113             |    | 973                 |    | 381             |    | 328            |    | 249            |
| Total Capital Plan Funding Sources  | \$ | 8,882           | \$ | 10,719              | \$ | 12,191          | \$ | 12,206         | \$ | 11,649         |

## New York City Financial Plan FY 2017 Borrowing Schedule (\$ in millions)

|  | First<br>Quarter |       | Second<br>Quarter |       | Third<br>Quarter |     | Fourth<br>Quarter |       | Total<br>Financing |             |
|--|------------------|-------|-------------------|-------|------------------|-----|-------------------|-------|--------------------|-------------|
| Short-Term Borrowing:                    |                  |       |                   |       |                  |     |                   |       |                    |             |
| Borrowing                                | \$               | -     | \$                | -     | \$               | -   | \$                | -     | \$                 | -           |
| Repayment                                |                  | -     |                   | -     |                  | -   |                   | -     |                    |             |
| Total Short-Term                         |                  |       |                   |       |                  |     |                   |       |                    |             |
| Borrowing (Repayment)                    | \$               | -     | \$                | -     | \$               | -   | \$                | -     | \$                 | -           |
| Capital Borrowing:                       |                  |       |                   |       |                  |     |                   |       |                    |             |
| New York City General Obligation         | \$               | 1,431 | \$                | 850   | \$               | -   | \$                | -     | \$                 | 2,281       |
| Transitional Finance Authority (TFA-PIT) |                  | 2,200 |                   | -     |                  | _   |                   | 1,000 |                    | 3,200       |
| Water Authority <sup>1</sup>             |                  | 352   |                   | 683   |                  | 375 |                   | 464   |                    | 1,874       |
| Total Borrowing to Finance               |                  |       |                   |       |                  |     |                   |       |                    | <del></del> |
| City Capital Program                     | \$               | 3,983 | \$                | 1,533 | \$               | 375 | \$                | 1,464 | \$                 | 7,355       |

#### Notes:

Excludes costs of issuance and reserve fund allocations and reflects Water Authority Commercial Paper, Bond Anticipation Notes, releases from debt service reserve funds, and revenue bonds issued to finance the water and sewer system's capital program. Amounts do not include revenue bonds issued to permanently finance previously issued commercial paper.

## New York City Financial Plan Five Year Capital Plan (\$ in millions)

#### **Projected Capital Commitments**

|          |       | FY 2017 |        | FY 2018 |        | FY 2019 |        | F  | Y 2020 | F  | Y 2021 | Total |        |  |
|----------|-------|---------|--------|---------|--------|---------|--------|----|--------|----|--------|-------|--------|--|
| City     |       | \$      | 12,176 | \$      | 14,395 | \$      | 12,106 | \$ | 12,098 | \$ | 9,336  | \$    | 60,111 |  |
| Non-City |       |         | 2,974  |         | 2,182  |         | 1,009  |    | 592    |    | 1,184  |       | 7,941  |  |
|          | Total | \$      | 15,150 | \$      | 16,577 | \$      | 13,115 | \$ | 12,690 | \$ | 10,520 | \$    | 68,052 |  |

#### **Projected Capital Expenditures**

|            |       | FY 2017 |       | FY 2018 |        | F  | FY 2019 |    | Y 2020 | F  | Y 2021 | Total |        |  |
|------------|-------|---------|-------|---------|--------|----|---------|----|--------|----|--------|-------|--------|--|
| City       |       | \$      | 7,468 | \$      | 9,270  | \$ | 10,598  | \$ | 10,876 | \$ | 10,354 | \$    | 48,566 |  |
| Non-City 1 |       |         | 1,414 |         | 1,449  |    | 1,593   |    | 1,330  |    | 1,295  |       | 7,081  |  |
|            | Total | \$      | 8,882 | \$      | 10,719 | \$ | 12,191  | \$ | 12,206 | \$ | 11,649 | \$    | 55,647 |  |

#### Notes:

<sup>1.</sup> Includes Federal, State and other Reimbursable Capital.



## The City of New York Mayor's Office of Management and Budget 255 Greenwich Street - New York, New York 10007 - 2146 (212) 788-5900

Dean Fuleihan Director

Charles Brisky Deputy Director

February 9, 2017

Mr. Jeffrey Sommer Acting Executive Director Financial Control Board 123 William Street, 23<sup>rd</sup> Floor New York, New York 10038

Dear Mr. Sommer:

Enclosed please find Exhibits B1-B2 on behalf of the Covered Organizations. This completes Modification No. 17-2.

Yours truly,

**Charles Brisky** 

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| EXHIBIT B | COVERED ORGANIZATIONS - FINANCIAL PLAN |
|-----------|--|
| B-1       | New York City Housing Authority        |
| B-2       | City University Construction Fund      |



# 2017 - 2021 Proposed Operating Budget

# **All Funds**

(Dollars in Thousands)

|  | 2017<br>Budget              | 2018<br>Budget              | 2019<br>Budget              | 2020<br>Budget              | 2021<br>Budget              |
|--|-----------------------------|-----------------------------|-----------------------------|-----------------------------|-----------------------------|
| Revenues   |                             |                             |                             |                             | 244901                      |
| Revenue from Operations:                                       |                             |                             |                             |                             |                             |
| Tenant Rental Revenue  | 1,053,094                   | 1,076,924                   | 1,086,063                   | 1,094,889                   | 1,103,792                   |
| Other Revenue from Operations                                  | 17,495                      | 19,710                      | 27,287                      | 27,388                      | 26,583                      |
| Total Revenue from Operations                                  | 1,070,589                   | 1,096,634                   | 1,113,350                   | 1,122,277                   | 1,130,375                   |
| Other Revenues   |                             |                             |                             |                             |                             |
| Federal Subsidies  | 821,986                     | 822,701                     | 810,651                     | 819,714                     | 840,628                     |
| Debt Services Subsidy  | 360                         | 285                         | 230                         | 180                         | 131                         |
| Section 8 Phased Conversion                                    | 56,325                      | 59,258                      | 62,231                      | 65,120                      | 68,010                      |
| Section 8 Management Fees                                      | <u>-</u>                    | -                           | -                           | -                           | -                           |
| Capital Fund Reimbursements                                    | 12,697                      | 4,697                       | 4,697                       | 4,697                       | 4,697                       |
| Interest on Investments  | 4,726                       | 5,932                       | 6,099                       | 6,099                       | 7,242                       |
| Other*   | 195,742                     | 163,781                     | 91,394                      | 90,334                      | 65,444                      |
| Categorical Grants   | 1,377                       | 618                         | 68                          | 68                          | 68                          |
| Section 8 Subsidy  | 941,043                     | 960,827                     | 957,732                     | 948,465                     | 935,608                     |
| Section 8 Admin  | 76,406                      | 76,411                      | 75,498                      | 74,314                      | 73,063                      |
| City Funds   | 81,927                      | 89,060                      | 107,721                     | 114,849                     | 105,886                     |
| Total Other Revenues   | 2,192,590                   | 2,183,571                   | 2,116,323                   | 2,123,840                   | 2,100,777                   |
| Total Revenues   | 3,263,179                   | 3,280,205                   | 3,229,673                   | 3,246,117                   | 3,231,151                   |
| Expenditures   |                             |                             |                             |                             |                             |
| Personal Service:  |                             |                             |                             |                             |                             |
| Salary F/T   | 659,040                     | 649,781                     | 646,839                     | 644,784                     | 643,914                     |
| Salary P/T   | 1,670                       | 1,170                       | 918                         | 252                         | -                           |
| Seasonal   | -                           | -                           | -                           | -                           | -                           |
| Overtime   | 77,420                      | 77,281                      | 77,270                      | 77,045                      | 77,045                      |
| Shift Differential   | 978                         | 976                         | 976                         | 976                         | 976                         |
| Retro  | 227                         | 227                         | 227                         | 227                         | 227                         |
| Fringe   | 588,890                     | 602,733                     | 619,992                     | 640,188                     | 658,780                     |
| Other Salary   | 14,042                      | 14,009                      | 14,009                      | 14,009                      | 14,009                      |
| Total Personal Service   | 1,342,266                   | 1,346,178                   | 1,360,231                   | 1,377,482                   | 1,394,952                   |
| Other Than Personal Service:                                   |                             |                             |                             |                             |                             |
| Leases   | 41,632                      | 42,765                      | 44,770                      | 57,925                      | 60,004                      |
| Supplies   | 69,820                      | 67,943                      | 67,858                      | 66,377                      | 66,377                      |
| Equipment  | 16,077                      | 14,751                      | 12,262                      | 12,075                      | 11,749                      |
| Utilities  | 529,868                     | 535,166                     | 540,518                     | 545,923                     | 551,382                     |
| Contracts  | 216,670                     | 193,601                     | 197,495                     | 196,869                     | 197,859                     |
| Debt Services  | 653                         | 551                         | 469                         | 390                         | 310                         |
| Insurance  | 40,513                      | 38,586                      | 61,913                      | 65,502                      | 69,372                      |
| OTPS Other   | 18,276                      | 17,652                      | 15,464                      | 15,098                      | 15,121                      |
| Housing Assistance Payments  Total Other Than Personal Service | 966,221<br><b>1,899,731</b> | 962,010<br><b>1,873,026</b> | 948,311<br><b>1,889,060</b> | 935,801<br><b>1,895,961</b> | 920,790<br><b>1,892,964</b> |
| Total Expenditures   | 3,241,997                   | 3,219,203                   | 3,249,291                   | 3,273,443                   | 3,287,915                   |
| •  |                             |                             |                             |                             |                             |
| Surplus/(Deficit)  | 21,182                      | 61,001                      | (19,617)                    | (27,325)                    | (56,764)                    |
| НС   | 11,107                      | 10,930                      | 10,890                      | 10,860                      | 10,847                      |

<sup>\* &</sup>quot;Other" Revenue Includes Section 8 Reserves

#### CITY UNIVERSITY CONSTRUCTION FUND FINANCIAL PLAN FOR CITY FISCAL YEARS 2017 - 2021 (\$ in thousands)

|  | _  | FY 2017           | _  | FY 2018           | _  | FY 2019          |    | FY 2020          | FY 2021                |
|--|----|-------------------|----|-------------------|----|------------------|----|------------------|------------------------|
| REVENUES State City                        | \$ | 161,655<br>10,634 | \$ | 147,170<br>10,300 | \$ | 133,091<br>7,934 | \$ | 206,018<br>7,374 | \$<br>111,597<br>7,050 |
| Inerest and Investment Income <sup>3</sup> |    | 10,000            |    | 10,000            |    | 10,000           |    | 10,000           | 10,000                 |
| Total <sup>1</sup>                         | \$ | 182,289           | \$ | 167,470           | \$ | 151,024          | \$ | 223,392          | \$<br>128,647          |
| EXPENDITURES                               |    |                   |    |                   |    |                  |    |                  |                        |
| Debt Service (Senior Colleges)             | \$ | 138,981           | \$ | 130,527           | \$ | 118,706          | \$ | 191,871          | \$<br>97,435           |
| Debt Service (Community Colleges)          |    | 18,099            |    | 18,461            |    | 13,648           | _  | 12,418           | <br>11,654             |
| Subtotal - D.A. Rentals                    | \$ | 157,080           | \$ | 148,988           | \$ | 132,354          | \$ | 204,289          | \$<br>109,089          |
| D.A. Administration (Senior Colleges)      |    | 100               |    | 372               |    | 181              |    | 190              | 200                    |
| D.A. Administration (Community Colleges)   |    | 1,360             |    | 120               |    | 99               |    | 104              | 109                    |
| Pass-through Expenses (Senior Colleges)    |    | 11,940            |    | 5,971             |    | 6,270            |    | 6,583            | 6,912                  |
| Pass-through Expenses (Community Colleges) |    | 1,809             |    | 2,019             |    | 2,120            |    | 2,226            | 2,337                  |
| CUCF Administration <sup>3</sup>           |    | 9,500             |    | 9,500             |    | 9,500            |    | 9,500            | 9,500                  |
| Total                                      | \$ | 181,789           | \$ | 166,970           | \$ | 150,524          | \$ | 222,892          | \$<br>128,147          |
| Surplus/ (Deficit)                         | \$ | 500               | \$ | 500               | \$ | 500              | \$ | 500              | \$<br>500              |
| Cash Flow Adjustment <sup>2</sup>          |    | 20,750            |    | 21,250            |    | 21,750           |    | 22,250           | 22,750                 |
| Adjusted Surplus/ (Deficit)                | \$ | 21,250            | \$ | 21,750            | \$ | 22,250           | \$ | 22,750           | \$<br>23,250           |

#### **NOTES**

- 1. Totals may be slightly off due to rounding.
- 2. Cash Flow adjustment is unaudited
- 3. CUCF Administration and Investment and Other Income are estimated.
- 4. Information per DASNY 12/19/2016